Effects of Congestion Pricing on Traveler Behavior:

Evidence from Panel Studies in the Seattle SR-520 Corridor and Atlanta I-85 Corridor



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Research and Innovative Technology Administration

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Study Motivation

- Since UPA/CRD are demonstration programs, strong emphasis on evaluation and learning
 - FHWA-sponsored evaluation at all six UPA sites, plus indepth household surveys in Seattle and Atlanta to study impacts on traveler behavior
- Survey addresses the impacts of tolling on:
 - Route and mode choice
 - Trip departure times
 - Origin-destination patterns
 - Overall VMT and daily travel time budgets
 - Carpooling
 - Telecommuting
 - Equity

Outline

- Survey Methodology Summary
- Key Findings: Seattle
- Key Findings: Atlanta
- Discussion / Future Work

Approach and Methodology

- Household Panel Study: same households before and after tolling
 - 2-day travel diary plus questions on demographics, typical commute, technology ownership, attitudes and values
- Sample corridor users
 - Drivers: license plate capture during AM and PM peak, with match to registered address; mail study invitations to households
 - Transit intercept in-person
 - Vanpool members: via email to vanpool participants
- Invite ALL adult members of household to participate
- Online survey with option to take by phone
- Pilot Study
- □ Incentives (\$15/\$30 Amazon gift card)
- Panel maintenance
- Focus groups in Seattle to get initial impressions of tolling & refine Wave 2 survey
- Weighting of data to adjust for stratified sampling approach



Survey Invitation

- Advance notification postcard
- Introductory letter
- FAQs





- Memory Jogger
- Reminder postcards and emails

Overall Response and Sample Size Summary

	Seattle	Atlanta
Net Survey Invitations	31,873	37,888
Wave 1 Completed Households (Entire Survey Completed by All Adult Household Members)	3356	2412
Wave 1 Response Rate (As Share of Initial Contacts)	10%	6%
Households Retained in Wave 2	2063	1655
Wave 1 to Wave 2 Panel Retention Rate	61%	69%
Overall Response Rate (as Share of Initial Contacts, by Mode)	6%	4%

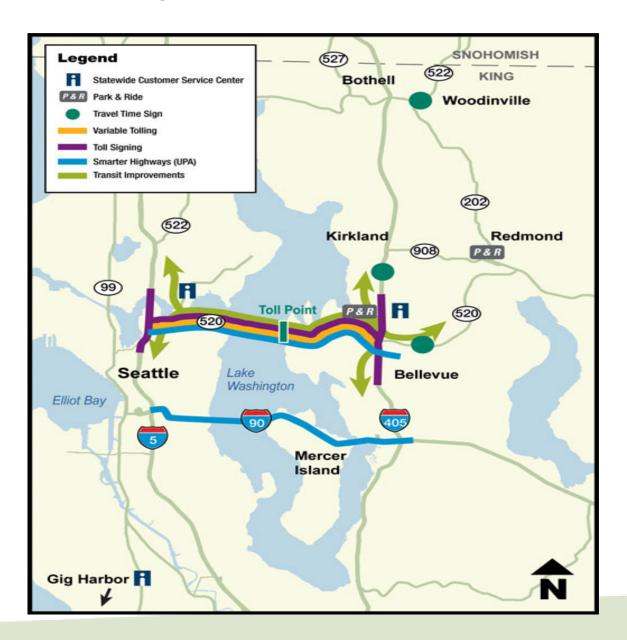
Sample Demographics

- Panels were demographically similar to other survey samples of their regions/corridors
- However, compared to the Census, there were higher levels of education and income; more respondents from middle age groups

Seattle



SR-520 Project Overview



SR-520 Project Overview

■ Weekday toll schedule as of spring 2012:

	Toll Tag	Pay by Mail
5-6 AM:	\$1.60	\$3.10
6-7 AM:	\$2.80	\$4.30
7-9 AM:	\$3.50	\$5.00
9-10 AM:	\$2.80	\$4.30
10 AM - 2 PM:	\$2.25	\$3.75
2-3 PM:	\$2.80	\$4.30
3-6 PM:	\$3.50	\$5.00
6-7 PM:	\$2.80	\$4.30
7-9 PM:	\$2.25	\$3.75
9-11 PM:	\$1.60	\$3.10
11 PM – 5 AM:	Free	Free

External Factors

- □ Gasoline prices: increased 35% from Wave 1 (\$3.06) to Wave 2 (\$4.13)
- □ Transit fares: base Metro bus fare up \$0.25 per ride since Wave 1
- Employment levels: total nonfarm employees in region about 3% higher in Wave 2

Results: Overall Travel

- Significant drop in overall corridor travel, especially on SR-520
- Not offset by any increase in off-corridor travel
- Diary data consistent with respondents' selfestimates of "typical" weekly travel

Travel Diary Summary, Wave 1 to Wave 2

	Trip Count	Imputed VMT
Overall Corridor	-18%	-23%
SR-520	-43%	-50%
I-90	-13%	+1%
Non- Corridor	-13%	-9%
TOTAL	-14%	-17%

"I do what I can to avoid the premium rate and any travel to Seattle that isn't necessary, i.e. I used to hop over to the U-Village or City People's on a regular basis. Not any more."

Mode Choice

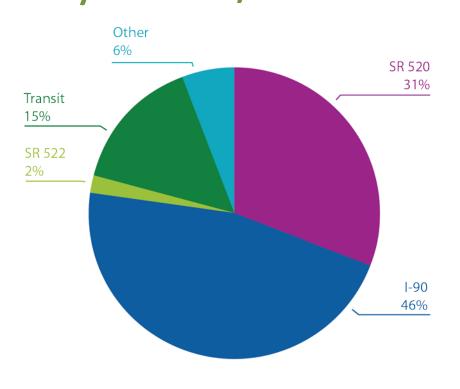
- □ Transit mode share on corridor rose from 15% to 18%
- Share of commuters reporting transit as a "typical" commute mode rose 1.5 percentage points
- Avoiding tolls was common motivation for switching to transit (45%) but respondents also mentioned reduced stress (44%) and gasoline costs (39%); few cited improved bus service (8%)

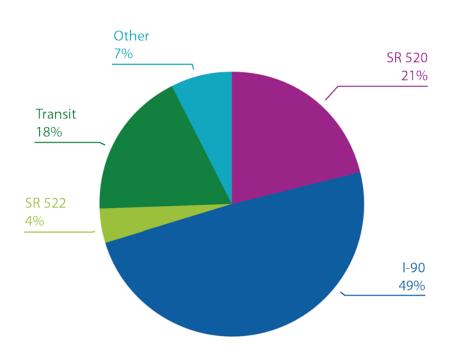
"I have also been taking the bus with some frequency. I expected to be inconvenienced by these changes, but surprisingly, I do not feel that way. I enjoy my new travel arrangements."

Route Choice

- SR-520's share of corridor trips fell, while shares for I-90 and SR-522 both increased
- 86% of those who switched from SR-520 to I-90 or SR-522 cited avoiding the toll as a motivation; no other factor came close

Summary of Lake Wash. Corridor Trips by Route/Mode





Wave 1

Wave 2

Trip Purpose

Biggest Drops in Wave 1 to Wave		Most Stable, Wave 1 to Wa	ve 2
Shopping	-29%	Social/rec.	+1%
Dining	-29%	Child care	-1%
Pick-up/Drop-off	-27%	Return home	-14%
School	-26%	Go to work	-17%

"We have greatly reduced our trips to the eastside, except for our child, who takes a school bus now."

Vehicle Occupancy

- Mean private vehicle occupancies rose slightly on corridor, 1.48 to 1.56
- On SR-520, rose from 1.42 to 1.61; solo trips fell from 76% to 69%
- However, no indications of a major shift to carpooling for commuting; held steady at 13%-14%

Telecommuting

- Two measurements: recorded telecommuting on assigned travel days & self-reported typical telecommuting
- Both showed no significant change from Wave 1 to Wave 2
- About 15% of employed respondents telecommuted during at least part of one assigned travel day
- In follow-up questions, any changes to telecommuting patterns were most frequently attributed to work-related factors, not transportation- or toll-related

"It has motivated us to take transit or telecommute as much as possible, but that's not always do-able."

Trip Departure Time

- □ Little net change in the peak vs. off-peak distribution of trips in the corridor
 - On I-90, peak share fell from 61% to 56%
 - On SR-520, peak share rose from 53% to 57%

"Because traffic has increased on the I-90 bridge due to the 520 tolling, I leave 15 minutes earlier from both home and work to try to beat the congestion on Mercer Island."

"Decreased traffic means I can sleep in later in the morning and get to/from work faster."

Origin-Destination Patterns

- □ Cross-lake travel declined slightly more than overall travel (-18% vs. -14%)
- Open-ended comments frequently mention staying on own side of Lake Washington
 - Otherwise, there do not appear to be other large shifts in overall O-D patterns
 - We are analyzing in GIS in more detail

Tracking the Choices of SR-520 Users

- Among those using SR-520 as their primary route in Wave 1:
 - 55% were still using it in Wave 2
 - 24% switched to I-90
 - 7% switched to SR-522
 - 8% switched to transit
 - 4% switched to another route/mode
 - 1% no longer crossed the lake regularly
- Those who switched to I-90 were more likely to be male, lower-income, with less schedule flexibility

Trip Satisfaction Ratings

- There was a significant increase in trip satisfaction levels on SR-520
 - For example, for peak-period trips, mean score on satisfaction with travel speed on SR-520 rose from 3.4 to 5.2 (on 7-point scale)
- Satisfaction with I-90 trips fell slightly, especially among existing I-90 users
- On transit, satisfaction was mixed: up slightly for travel time, down slightly for seating availability

Equity Issues and Toll Payment

- Transponder ownership and use of pay-by-plate were both correlated with higher incomes
- Higher income HHs generally paying more tolls
 - Highest income HHs (>\$200K) recorded about \$3 in tolls paid over 2-day period, vs. about \$1 for HHs under \$50K
 - Avg. toll paid was roughly equal (c. \$3) difference was in the number of trips
- Lower-income HHs cut back on travel much more
 - HHs below poverty level: VMT down 48%, cross-lake trips down 38%
 - HHs over 10 times poverty level: VMT down 14%, cross-lake trips down 19%

Recap of Key Survey Findings

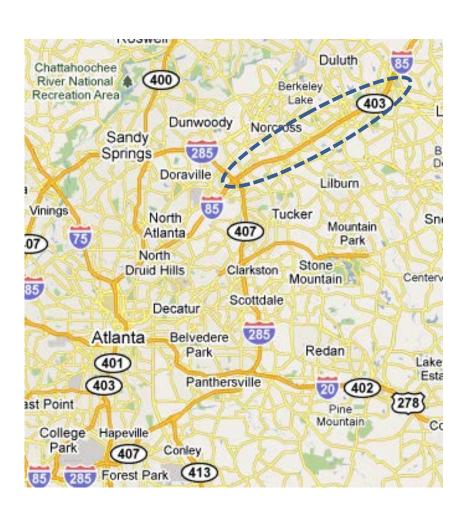
- Significant decline in overall Lake Washington corridor travel, particularly on SR-520
- □ Diversion to toll-free alternative routes & transit
- Small increases in vehicle occupancy on SR-520
- Some small variations in trip-making behavior by purpose and destination
- Little to no change in telecommuting

Recap of Key Survey Findings

- Demographic differences between those who stayed with SR-520 vs. switched to I-90
- Significant increase in trip satisfaction levels for trips on SR-520
- Differences in response to tolling among income groups

Atlanta

- HOV-2 to HOT-3 conversion on 15-mile stretch of I-85 northeast of Atlanta
- Variable (dynamic) pricing; toll prices presented to travelers on dynamic messages signs prior to access points for the Express Lanes
- Electronic collection (Peach Pass) & automated enforcement
- Enhanced express bus service& new park-and-ride facilities



Overall Results: Mode and Route Choice

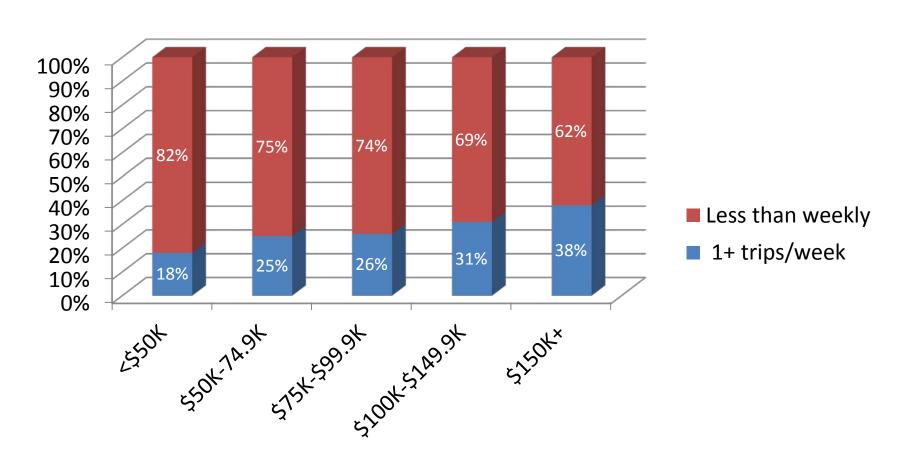
- The large majority of respondents continue to drive alone in the corridor
 - But there is a slight increase in carpool trips (2+ persons)
 - A slight but non-significant uptick in transit share (3.1% to 3.5 %)
- Share of corridor trips on I-85 rose a bit compared to nearby arterials
- Overall, vehicle occupancy on I-85 increased slightly, from 1.13 to 1.17
 - Average occupancy fell dramatically in the HOV/Express Lane, from approx. 2.2 to 1.2
 - Rose from 1.1 to 1.2 in the General Purpose (GP) lanes

Overall Results: Lane Usage

- □ Share of I-85 trips in the GP lanes fell from 94% to 85%
 - In other words, Express Lane sees more usage than former HOV lane
- □ In Wave 2, usage of Express Lane was primarily by solo drivers paying toll:
 - 82% solo driver paying toll
 - 4% two-person carpools paying toll
 - 9% HOV-3 or more
 - 5% alternative fuel vehicle or motorcycle

Equity: Express Lane Usage by Household Income

Among those making 1+ trips/week on I-85



Recap of Findings

- □ I-85's share of corridor travel grew slightly, though overall trips were down in Wave 2
- Mode choices were largely unchanged:
 - Large majority of respondents continue to drive alone for their I-85 trips;
 - Slight increase in 2+ person trips across the survey waves
 - Use of transit fairly consistent

Recap of Findings (2)

- □ Trip diary data confirms that Express lane trips make up a significantly greater share of all reported trips than did HOV trips (15% vs. 7%)
- Large share (82%) of Express lane trips are solo drivers who pay a toll
- No decline in overall vehicle occupancy across the survey waves – decline in vehicle occupancy in the Express lanes offset by an increase in vehicle occupancy in the GP lanes
- Drivers are somewhat more satisfied with their Express Lane trips, post tolling

Planned Future Work

GIS-based analysis of changes in origindestination patterns

 Archiving of anonymized survey data for use by other researchers

Thank you!

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